

Message Text

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ACTION IO-13

INFO OCT-01 EUR-12 EA-07 ISO-00 ACDA-07 ERDA-05 AF-08

ARA-06 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NASA-01

NEA-10 NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01

OES-06 SS-15 USIA-06 SAJ-01 /125 W
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P R 130353Z NOV 76

FM USMISSION USUN NY

TO SECSTATE WASHDC PRIORITY 755

INFO AMEMBASSY STOCKHOLM

AMEMBASSY LONDON

AMEMBASSY HELSINKI

AMEMBASSY COPENHAGEN

AMEMBASSY OSLO

AMEMBASSY PARIS

AMEMBASSY OTTAWA

AMEMBASSY ROME

AMEMBASSY TOKYO

AMEMBASSY MOSCOW

AMEMBASSY THE HAGUE

AMEMBASSY BONN

USMISSION GENEVA

AMEMBASSY IAEA VIENNA

C O N F I D E N T I A L USUN 5296

E.O. 11652: GDS

TAGS: PARM, IAEA, UNGA

SUBJECT: UNGA DISARMAMENT -- SWEDISH NON-PROLIFERATION
RESOLUTION

REF: USUN 4903

1. DURING LAST SEVERAL DAYS, SWEDISH DEL HAS CIRCULATED
WIDELY TEXT OF DRAFT NON-PROLIFERATION RESOLUTION THAT THEY
HAD GIVEN PRIVATELY TO US, USSR, AND NORDICS PRIOR TO
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NOV 1 THORSSON-MARTIN MEETING (TEXT CONTAINED REFTEL).

ALTHOUGH WE HAD URGED SWEDES TO INCORPORATE OUR SUGGESTIONS (REGARDING REORDERING PARAGRAPHS, DILUTING SUPERPOWER RESPONSIBILITY, AND MAKING MORE EXPLICIT REFERENCE TO EFFECTIVE CTB VERIFICATION) BEFORE SHOWING TEXT TO OTHERS, THEY REFUSED TO DO THIS, ARGUING THAT WORD WOULD GET OUT THAT THEY HAD GIVEN US VIEWS PRIORITY ATTENTION, THUS EMBARRASSING THEM WITH NON-ALIGNED.

2. SWEDES HAVE NOW RECEIVED REACTIONS OF MOST KEY DELS AND FIND THEMSELVES IN MIDDLE OF CROSS-FIRE BETWEEN FINNS AND SOVIETS ON ONE HAND AND MEXICANS, ROMANIANS, YUGOSLAVS AND NPT HOLD-OUTS (E.G., INDIA) ON THE OTHER. FINNISH REP PASTINEN IS TAKING FIRM POSITION THAT RESOLUTION UNDER REVCON ITEM MUST CONTAIN STRONG CALL FOR WIDER ADHERENCE TO NPT AND ENDORSEMENT OF OBJECTIVE OF ACHIEVING FULL FUEL CYCLE SAFEGUARDS IN ALL NON-NUCLEAR WEAPON STATES. HE SAYS THAT NORDIC FOREIGN MINISTERS AGREED IN COPENHAGEN TO SEEK COMMON APPROACH TO NON-PROLIFERATION RESOLUTION AND THAT SWEDISH REFUSAL TO INCORPORATE HIS VIEWS, ESPECIALLY ON INCLUDING PARAGRAPH ON NPT ADHERENCE, IS INCONSISTENT WITH NORDIC AGREEMENT. SOVIETS SUPPORT FINNISH VIEW ON STRONGER REFERENCE TO NPT AND HAVE SUGGESTED DILUTING REFERENCE TO SUPERPOWER RESPONSIBILITY IN NUCLEAR DISARMAMENT FIELD.

3. MEXICANS HAVE CALLED SWEDISH DRAFT TOO MILD, ESPECIALLY ON TREATMENT OF TEST BAN AND NUCLEAR DISARMAMENT ISSUES, BUT HAVE INDICATED THAT THEY ARE PREPARED TO GO ALONG WITH IT PROVIDED TEXT STAYS ESSENTIALLY AS IT IS. THEY TOLD THE SWEDES THAT IF PRESENT "BALANCE" OF TEXT IS ALTERD -- FOR EXAMPLE, BY INCLUDING CALL FOR WIDER NPT ADHERENCE, STRENGTHENING SAFEGUARDS REFERENCES, OR WEAKENING TEST BAN OR NUCLEAR DISARMAMENT REFERENCES -- THEY WOULD FEEL OBLIGED TO INTRODUCE THEIR OWN RESOLUTIONS OR TO SEEK AMENDMENTS TO THE SWEDISH TEXT IN ORDER TO RESTORE BALANCE.

4. ROMANIANS, WHILE CLAIMING THAT THEY DO NOT WANT TO MAKE TROUBLE FOR US, HAVE PROVIDED SWEDES WITH SUGGESTED NEW PARAGRAPHS ON PROMOTING PEACEFUL NUCLEAR COOPERATION
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AND PROVIDING SECURITY GUARANTEES TO NON-NUCLEAR WEAPON STATES. YUGOSLAVS, TO OUR KNOWLEDGE, HAVE NOT PROPOSED CHANGES TO SWEDEN, BUT HAVE EXPRESSED DISSATISFACTION TO US ABOUT DRAFT'S COMMON TREATMENT OF NUCLEAR WEAPONS AND "PEACEFUL NUCLEAR EXPLOSIVE DEVICES" (REFLECTING YUGOSLAVS'S TENDENCY SINCE 1974, DESPITE ITS NPT STATUS, TO SYMPATHIZE WITH INDIA'S VIEW ON PNE'S). NIGERIA HAS NOT YET TAKEN A POSITION ON SWEDISH DRAFT, BUT AMB CLARK'S

LENGTHY BLAST AT LONDON NUCLEAR SUPPLIERS' GROUP IN HIS FIRST COMMITTEE STATEMENT NOV 12 IS NOT ENCOURAGING.

5. INDIAN REP (MISHRA) TOLD SWEDES THAT INDIA WOULD VOTE AGAINST ANY RESOLUTION URGING NPT ADHERENCE BUT WOULD "CONSIDER" ABSTAINING ON PRESENT SWEDISH TEXT. ALTHOUGH FRENCH REP (MISTRAL) INDICATED TO US THAT HE HAD ASKED FOR AUTHORITY TO SUPPORT SWEDISH DRAFT, HE SUBSEQUENTLY RECIVED INSTRUCTIONS TO ABSTAIN BECAUSE OF PREAMBULAR REFERENCES TO NPT AND OPERATIVE REFERENCE TO CTB. PRC DELOFF (CHEN) TOLD US CHINA WOULD NOT SUPPORT SWEDISH DRAFT. AFTER US DELOFF NOTED THAT TEXT DID NOT CALL FOR NPT ADHERENCE AND MADE ONLY MILD REFERENCES TO NPT IN PREAMBLE, CHEN INDICATED PROBLEM WAS NOT ONLY QUESTION OF NPT. CHINA, HE SAID, DID NOT BELIEVE OBJECTIVE OF NON-PROLIFERATION COULD BE ACHIEVED AS LONG AS TWO SUPER-POWERS CONTINUED TO DEVELOP AND STOCKPILE NUCLEAR WEAPONS.

6. SWEDISH DELEGATION NOW FINDS ITSELF IN DIFFICULT AND UNCOMFORTABLE POSITION. WHILE THEY ARE BEING PRESSED HARD BY FINNS, IN NAME OF NORDIC UNITY AND NPT, TO STRENGTHEN REFERENCES TO NPT AND SAFEGUARDS, THEY ARE EXTREMELY RELUCTANT TO DO ANYTHING THAT WOULD PROVOKE DAMAGING MEXICAN REACTION AND WHAT THEY FEAR WOULD BE VIGOROUS CAMPAIGN AGAINST RES BY INDIA. THEIR PRESENT INCLINATION IS TO RESIST FINNISH OVERTURES AND TO KEEP TEXT IN CLOSE TO PRESENT FORM. SWEDISH REP (HAMILTON) TOLD US THAT HIS FOREIGN MINISTER HAD RECENTLY PERSONNALLY INSTRUCTED DEL TO ADHERE TO ORIGINAL APPROACH AND TO AVOID REFERENCE TO NPT ADHERENCE IN OPERATIVE SECTION OF RES.

7. IN ADDITION TO SEEKING IMPROVEMENTS IN ORIGINAL SWEDISH TEXT, USDEL HAS EMPHASIZED TO FINNS AND SWEDES CONFIDENTIAL

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IMPORTANCE WE ATTACH TO UNGA ADOPTION OF SINGLE, MODERATE RESOLUTION WE CAN SUPPORT. WE HAVE TOLD THEM WE WOULD PREFER TO LANGUAGE CAREFULLY CHOSEN TO AVOID MEXICAN OVERREACTION. WE HAVE ALSO SUGGESTED THAT SWEDES AND FINNS WORK OUT COMPROMISE TEXT BASED ON SWEDISH DRAFT THAT WOULD INCLUDE A SUBDUED RECOMMENDATION ON NPT ADHERENCE AND GENERAL RECOMMENDATIONS ON PEACEFUL NUCLEAR COOPERATION AND STRENGTHENING NNWS SECURITY.

8. PASTINEN TOLD US NOV 12 THAT HE WILL MAKE ANOTHER EFFORT TO PROMOTE A JOINT NORDIC DRAFT THAT WILL INCLUDE, IN ADDITION TO BASIC SWEDISH IDEAS, PARAGRAPHS ON NPT ADHERENCE, NNWS SECURITY, PEACEFUL NUCLEAR COOPERATION, AND STRENGTHENING IAEA SAFEGUARDS. HE SAID HIS TACTIC

WOULD BE TO PRESENT OTHER NORDICS WITH A DRAFT THAT WOULD INITIALLY BE VIEWED AS OVERLY BIASED TOWARD NPT AND SAFEGUARDS, IN THE EXPECTATION THAT SUBSEQUENT NEGOTIATIONS WITH MEXICANS WOULD RESULT IN WATERED-DOWN REVISED TEXT ACCEPTABLE TO MOST NPT PARTIES.

9. DEL WILL SEEK TO FOLLOW PROGRESS OF NORDIC GROUP NEGOTIATIONS CLOSELY AND WILL PROVIDE TEXT OF NORDIC RESOLUTION IF AND WHEN ONE MATERIALIZES.
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